MANAGED RISK MEDICAL INSURANCE BOARD STATE LEGISLATIVE REPORT

July 10, 2012

Bill	Summary
AB 43 (Monning)	Medi-Cal: Eligibility
Version: A-5/27/2011	Would require the Department of Health Care Services to change Medi-Cal eligibility requirements to comply with the Medicaid expansions provided for in
Sponsor: Author	the federal Affordable Care Act beginning in 2014. The expansions are intended to include all non-elderly, non-pregnant and non-Medicare eligible
Status: Senate – Appropriations Suspense	individuals with incomes that do not exceed 133 percent of the federal poverty level. Among other provisions, the Medicaid expansion changes the income eligibility level for children ages 6 to 18 from 100 percent to 133 percent FPL and therefore changes HFP income eligibility standards.
AB 52 (Feuer)	Health Care Coverage: Rate Approval
Version: A-6/1/2011	Would require a health care service plan or health insurer to receive approval from the departments of Managed Health Care or Insurance prior to
Sponsor: Author	implementing any new rate or rate change for individual or group contracts or policies, beginning January 1, 2012. The bill would also prohibit DMHC or DOI
Status: Senate – Inactive	from approving any rate or rate change that is found to be excessive, inadequate or unfairly discriminatory and would authorize the imposition of fees and civil penalties on health care service plans and health insurers for violating its provisions.
AB 714 (Atkins)	Health Care Coverage: California Health Benefit Exchange
Version: A-6/30/2011 Sponsor: Health Access	Would require certain public insurance programs, including the Healthy Families Program, Access for Infants and Mothers, Major Risk Medical Insurance Program and Pre-Existing Condition Insurance Plan to notify
Status: Senate – Appropriations Suspense	individuals who cease to be enrolled that they may be eligible for coverage provided by the Exchange. Upon approval from the federal government, the bill would require these programs to transfer information to the Exchange to initiate eligibility determinations and enrollment. The bill would also require certain hospitals, when billing, to include additional disclosures regarding the availability of health care coverage provided through the Exchange.
AB 792 (Bonilla)	Health Care Coverage: California Health Benefit Exchange
Version: A-8/17/2011	Would require the courts, health care service plans, health insurers, employers, employee associations and other entities to notify individuals who
Sponsor: Author	may have had their health coverage suspended that they may be eligible for coverage provided by the Exchange. The bill would also require some of these
Status: Senate – Appropriations Suspense	entities to transfer information to the Exchange to initiate eligibility determinations and enrollment.
~ AB 823 (Dickinson)	California Children's Coordinating Council
Version: A-6/13/2012	Would establish the Children's Cabinet of California Children's Coordinating Council to advise and make recommendations to the Governor and the
Sponsor: Children Now	Legislature on ways to improve collaboration among state agencies and departments that provide services to children and ways to improve those

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~ Significant amendments since last Board meeting described with struck out and underlined text.

Bill	Summary
Status: Senate – Appropriations	services. The bill would specify that the Cabinet consists of the Superintendent of Public Instruction, the Secretary of the California Health and Human Services Agency, the Chief Justice of the California Supreme Court, the heads of several other specified agencies and departments within the state and two members each of the Assembly and the Senate.
AB 1072 (Fuentes)	Community Development: California Promise Neighborhoods Initiative
Version: A-6/21/2011 Sponsors: Author Status: Senate – Appropriations Suspense	Would establish the California Promise Neighborhoods Initiative in the Office of Economic Development to support children's development and improve community efforts regarding the health, safety, education and economic development within participating neighborhoods. This bill would specify that the OED use existing state resources, available federal funds and grants, donations and other public and private financial support. The bill would require the OED to work with the California Health and Human Services Agency and local counties to establish participation goals for the Healthy Families Program, CalFresh, Medi-Cal and other programs that it identifies.
AB 1083 (Monning)	Health Care Coverage: ACA Conformity
Version: A-9/2/2011 Sponsors: Health Access; Small Business Majority Status: Senate – Inactive	Would conform state law to certain provisions in the Affordable Care Act related to small business health care coverage. The bill would also make necessary changes to state law to implement certain ACA requirements related to individual health insurance products. Among other changes, this bill would enact the following, beginning in 2014: a prohibition on limiting or excluding coverage on the basis of health status or a pre-existing condition; a prohibition on applying risk adjustment factors; and a requirement that rate adjustments for age not vary by a ratio of more than three to one for adults. The bill would also implement the federal option to define a small employer as having 1 to 50 eligible employees from January 1, 2014, until December 31, 2015, and define a small employer as having at least 1, but no more than 100, eligible employees, on or after January 1, 2016.
AB 1453 (Monning)	Essential Health Benefits
Version: A-4/17/2012 Sponsor: Author Status: Senate – Appropriations	Would require that, consistent with the Affordable Care Act, individual and small group coverage include "essential health benefits" beginning in January 2014. The bill would define "essential health benefits" as those benefits and services covered by the Kaiser Small Group HMO plan contract as offered during the first quarter of 2012. The bill specifies that these benefits and services would include those items and services covered by the contract within the categories required by the ACA and mandated benefits enacted prior to December 31, 2011. SB 951 contains similar provisions.
<u>AB 1461</u> (<u>Monning</u>)	Individual Health Care Coverage
Version: A-4/9/2012 Sponsor: Author Status: Senate – Appropriations	Would implement several Affordable Care Act provisions related to the offer, sale, issuance and renewal of individual health benefits, beginning in 2014. This bill would require health care service plans and_insurers that offer individual and small group coverage to issue coverage to every individual or employer that applies for that coverage, regardless of health status. The bill would also require that the coverage could not be terminated nor the rate charged be varied based on health status. The bill includes several details regarding open enrollment and special enrollment periods, prohibited conditions for enrollment, prohibitions on targeted solicitations and allowable

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Summary

rating characteristics. SB 961 contains identical provisions.

~ AB 1526 (Monning)

California Major Risk Medical Insurance Program

Version: A-6/20/2012

Sponsor: Author

Status: Senate – Appropriations

Would allow MRMIB to eliminate the annual and lifetime limits on benefits provided under the Major Risk Medical Insurance Program. Additionally, the bill would require the board to exclude from the calculation of subscriber contributions that portion of the average individual insurance premium attributable to the elimination of the benefits limits. The bill would create the Major Risk Medical Insurance Reconciliation Fund and require reconciliation remittances received on or after January 1, 2013, to be deposited in the fund. The bill would require that moneys in the fund be available for any authorized purpose upon appropriation by the Legislature and not be used to pay for increased costs resulting from the elimination of annual or lifetime benefit limits. Finally, the bill would also allow MRMIB to accept a licensed medical provider letter as proof of a pre-existing condition.

~ AB 1636 (Monning)

Health and Wellness Programs

Version: A-6/25/2012

Sponsor: Author

Status: Senate – Appropriations

Would require the Department of Managed Health Care to convene a special committee composed of individuals with specific expertise in collaboration with the Department of Insurance, the California Health Benefit Exchange and the State Department of Public Health to review and evaluate health and wellness incentive and rewards programs offered by health care service plans, health insurers and employers. The bill would require the committee to evaluate these programs for effectiveness based upon scientific evidence and to examine the extent to which these programs may result in discrimination. The bill would require the committee to meet publicly and would require the first meeting to be conducted no later than March 30, 2013. Finally, the bill would require the committee to discuss its findings and make recommendations in a report submitted to the Assembly and Senate Health committees by March 30, 2014.

AB 1728 (Galgiani)

Health Care Programs: Provider Reimbursement Rate

Version: A-4/16/2012

Sponsor: California Children's Hospital Association

Status: Assembly – Appropriations Suspense Would prevent the provider rates within specific publicly administered health coverage programs from being reduced from the current cost-based hospital interim rate to the Medi-Cal rates developed by the California Medical Assistance Commission. This bill would have the greatest impact on providers of services to non-Medi-Cal children in the California Children's Services program, including Healthy Families Program children. Without this bill, the reduction is set to go into effect August 23, 2012. This bill would declare that it is to take effect immediately as an urgency statute.

AB 1846 (Gordon)

Consumer Operated and Oriented Plans

Version: A-6/28/2012

Sponsor: Author

Status: Senate – Appropriations Would authorize the Director of the Department of Managed Health Care to issue a health care service plan license or the Insurance Commissioner to issue a certificate of authority to a consumer operated and oriented plan established consistent with the Affordable Care Act. The ACA requires the Secretary of the United States Department of Health and Human Services to establish the CO-OP program for the purpose of fostering the creation of non-profit, member-run health insurance companies in all states. The bill would specify that a CO-OP that was issued a health care service plan license or certificate of authority is subject to all other provisions of law relating to health care service plans or insurance and would further specify that a CO-OP health

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Summa

care service plan or insurer and any solvency loan obtained by the CO-OP are subject to certain requirements imposed on mutual insurers.

~ AB 2214 (Monning)

Health Workforce Development

Version: A-7/3/2012

Sponsor: Author

Status: Senate -**Appropriations**

This bill would require the California Workforce Investment Board to establish the Health Workforce Development Council to help expand California's health workforce. The council shall consist of representatives from the board's existing membership, other state agencies and departments, higher education, labor, the health care industry, workforce groups, philanthropic, nongovernmental and consumer advocacy entities. The bill would require the council to establish a statewide plan for health workforce development and to annually inform the Legislature of its initiatives and progress. The bill specifies that the statutes authorizing the council cease to be effective beginning January 1, 2019. The bill would also require persons engaged in clinical laboratory practice, radiologic technology and nuclear medicine technology to report their practice status, cultural background and foreign language proficiency to the Department of Public Health. The bill would require the Department to post this information on its web site.

~ AB 2508 (Bonilla)

Version: A-7/2/2012

on Law and Poverty

Public Contracts: Public Health Agencies

Sponsor: California Labor Federation, Western Center

Status: Senate -**Appropriations**

Would prohibit certain state and local health agencies and departments from contracting for call center services with entities that do not certify that contracted and subcontracted work is being performed solely by workers employed in California. The bill requires that any contractor that knowingly provides false certification shall be subject to a civil penalty of \$10,000, in addition to any other remedies available to the state agency. The bill specifies that these requirements would apply to state agencies that are authorized to enter into contracts for specific public benefit programs, including CalWORKS, CalFresh, Healthy Families and the California Healthcare Eligibility, Enrollment and Retention System. The bill further specifies that the Governor may waive these requirements in an emergency. The bill specifies that these requirements would not apply to a contract with a health care service plan or a specialized health care service plan regulated by the Department of Managed Health Care or a contract with a disability insurer or specialized health insurer regulated by the Department of Insurance and any subcontracts performed under those contracts.

ACA 24 (Donnelly)

Health Care Coverage

Version: I-2/24/2012

Sponsor: Author

Status: Assembly -

Introduced

Would amend the California Constitution to prohibit a federal, state or local law or rule from compelling a person or business to participate in a health care system. The bill would further prohibit a federal, state or local law or rule from imposing penalties or fines for the sale or purchase of health care or health insurance. The bill would not affect those laws or rules that were in effect as of March 19, 2010.

SB 635 (Hernandez)

Version: A-5/31/2011

Sponsor: Author

Status: Assembly -

Health Care: Workforce Training

Would shift managed care administrative fine and penalty funding from the Major Risk Medical Insurance Program to family practice residency programs, physician assistant and nurse practitioner programs and registered nurse education programs administered by the Office of Statewide Health Planning and Development under the Song-Brown Workforce Training Act beginning on

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Bill	Summary
Appropriations	the date that MRMIP becomes inoperative.
SB 677 (Hernandez)	Medi-Cal: Eligibility: ACA Conformity
Version: A-5/23/2011	Would prohibit the Department of Health Care Services from applying an
Sponsor: Author	assets or resources test for purposes of determining eligibility for Medi-Cal or under a Medi-Cal waiver. This bill would also require the department to use the modified adjusted gross income of an individual, or the household income of a
Status: Assembly – Appropriations	family for the purposes of determining income eligibility for Medi-Cal. The bill would provide that these provisions shall become operative on January 1, 2014.
SB 690 (Hernandez)	Health Care Coverage: Discrimination
Version: A-6/18/2012	Would implement the Affordable Care Act provisions prohibiting health insurers and health care service plans from discriminating against entire classes of
Sponsor: Author	providers who are acting within their scopes of licensure or certification. The bill specifies that it would not require that health plans contract with any health
Status: Assembly – Appropriations	care provider willing to abide by the terms and conditions for participation in the plan nor would it prevent a health plan from establishing varying reimbursement rates based on quality performance measures.
~ <u>SB 694</u> (<u>Padilla</u>)	Dental Care: Statewide Office of Oral Health
Version: A-6/28/2012 Sponsor: Children's Partnership Status: Assembly – Appropriations	Would create a Statewide Office of Oral Health within the Department of Public Health to advance and protect the oral health of all Californians and would require that the dental director be a licensed dentist and an appointee of the Governor. The bill would require that the Office design and implement a study to assess safety, quality, cost-effectiveness and patient satisfaction with expanded dental procedures performed by dental care providers for the purpose of informing future decisions about how to meet the unmet oral health need for the state's children. The bill specifies that the study shall examine specific topics, including a comparison of dental procedures performed by different types of dental providers under varying levels of supervision and an examination of dental care providers in public health settings. The bill would provide that no General Fund funding sources would be used to fund the office.
~ <u>SB 703</u> (<u>Hernandez</u>)	Managed Risk Medical Insurance Board: Basic Health Program
Version: A-6/25/2012	Would require the Managed Risk Medical Insurance Board Department of Health Care Services to establish a basic health program pursuant to the
Sponsor: Local Health Plans of California	federal Patient Protection and Affordable Care Act and specifies the department's MRMIB's responsibilities and authorities to administer the program accordingly. Section 1331 of the Affordable Care Act provides for a
Status: Assembly	state option to establish one or more "Basic Health" insurance plans for individuals between 133 percent and 200 percent of the federal poverty level instead of offering those individuals coverage through the Exchange. Coverage is provided through competitive contracting with standard health plans. Plans must provide at least the essential health benefits and individual premiums must be no greater than the corresponding silver plan on the Exchange. Federal payment for the cost of coverage in a Basic Health Program would be up to 95 percent of the coverage in the Exchange.

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Bill	Summary

~ SB 764 (Steinberg)

Developmental Services: Telehealth Systems Program

Version: A-7/3/2012 Sponsor: Author

Status: Assembly -

Appropriations

Would require that the Department of Developmental Services establish a pilot project authorizing regional centers or vendor providers to provide intervention or therapeutic services for individuals with autism spectrum disorders through the use of telehealth. The bill would require the department to provide information to specified committees of the Legislature in order to evaluate the effectiveness and appropriateness of telehealth for providing services to regional center consumers. The bill specifies that this information shall be provided by December 1, 2017, and that the section authorizing the pilot project would cease to be effective beginning January 1, 2018.

Health Care Coverage: Essential Health Benefits

Version: A-4/16/2012

SB 951 (Hernandez)

Sponsor: Author

Status: Assembly -Appropriations

Would require that, consistent with the Affordable Care Act, individual and small group coverage include "essential health benefits" beginning in January 2014. The bill would define "essential health benefits" as those benefits and services covered by the Kaiser Foundation Health Plan Group HMO \$30 deductible plan contract as offered during the first quarter of 2012. The bill specifies that these benefits and services would include those items and services covered by the contract within the categories required by the ACA and mandated benefits enacted prior to December 31, 2011. AB 1453 contains similar provisions.

SB 961 (Hernandez)

Health Care Service Plans

Version: A-4/9/2012

Sponsor: Author

Status: Assembly -Appropriations

Would implement several Affordable Care Act provisions related to the offer, sale, issuance and renewal of individual health benefits, beginning in 2014. The bill would require health care service plans and insurers that offer individual and small group coverage to issue coverage to every individual or employer that applies for that coverage, regardless of health status. The bill would also require that the coverage could not be terminated nor the rate charged be varied based on health status. The bill includes several details regarding open enrollment and special enrollment periods, prohibited conditions for enrollment, prohibitions on targeted solicitations and allowable rating characteristics. AB 1461 contains identical provisions.

SB 970 (De Leon)

Version: A-5/29/2012

Sponsor: Western Center on Law and Poverty

Status: Assembly -**Appropriations**

Health Care Reform Eligibility, Enrollment, and Retention Planning Act: **Coordination with Other Programs**

This bill would require a county human services department to allow an applicant initially applying for or renewing health care coverage using the single state application developed as a result of the Health Care Reform Eligibility, Enrollment, and Retention Planning Act of 2011, to have his or her application information used to simultaneously initiate applications for CalWORKs and CalFresh. The bill would require the California Health and Human Services Agency to convene a work group of human services and health care advocates, and staffs of the Legislature and appropriate state and local departments to identify other human services and work support programs that might be integrated into the cross-application process. The bill would require implementation of the process by December 31, 2015. The bill would provide that the provisions requiring simultaneous screening for CalWORKS and CalFresh become inoperative if the Secretary of Health and Human Services determines that such requirements would delay the implementation of

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Bill	Summary

the single state application.

SB 1321 (Harman)

Version: A-5/30/2012

arman) Essential Health Benefits

Sponsor: Author

Status: Senate - Health

Would require the board of the California Health Benefit Exchange to determine the total cost of benefits for each health plan listed as an essential health benefits benchmark plan for the purpose of defining essential health benefits under the ACA. The bill would require that the plan with the lowest total cost of benefits set the benchmark for items and services to be included in the definition of essential health benefits. This bill would take effect immediately as an urgency statute.

SB 1416 (Rubio)

Version: A-5/29/2012

Sponsor: Author

Status: Assembly – Appropriations

Medical Residency Training Program Grants

Would create the Graduate Medical Education Trust Fund in the State Treasury to consist of private moneys donated to the California Healthcare Workforce Policy Commission. The bill would require that the fund be used, upon appropriation by the Legislature, to fund grants to graduate medical residency training programs. The bill would require the Office of Statewide Health Planning and Development, in consultation with the California Healthcare Workforce Policy Committee, to develop criteria for distribution of available funds. The bill would require that no general fund moneys be used to implement its provisions.

Bills No Longer Being Reported

Bill

~ AB 1334 (Feuer)

This bill was amended to remove the relevant sections

Summary

Individual Health Plans: Essential Benefits and Actuarial Value of Coverage-Schoolbus Transportation: Schoolbus Stops

<u>Prior to the most recent amendments, would have</u> required health care service plans and health insurers, from July, 2012 through December 2013, to disclose whether or not their products meet the essential benefits threshold set forth in the Affordable Care Act and whether or not their products offer an actuarial value of more than 70 percent. The bill <u>would have</u> also required health care service plans and health insurers, beginning July 1, 2014, to categorize all products offered in the individual market into five tiers according to actuarial value as set forth in the ACA: bronze, silver, gold, platinum and catastrophic.

AB 1921 (Hill)

Health Insurance: Transitional Reinsurance Program

This bill failed the deadline for policy committees to report bills [Joint Rule 61(b)(13)]

Would establish a transitional reinsurance program for health plans that cover high risk individuals in accordance with the Affordable Care Act and require participation by health care service plans and health insurers. The bill would require the Insurance Commissioner and the Director of the Department of Managed Health Care to jointly select a reinsurance entity, which would collect payments from contributing health plans and pay claims and coordinate with the Pre-Existing Condition Insurance Plan and MRMIP to the extent required by federal law. The bill would require contributing entities to make payments to the reinsurance entity beginning October 1, 2013, and would provide for the reinsurance entity to pay claims to a reinsurance-eligible recipient beginning January 1, 2014. Payments and claims would cease on December 31, 2016, except for necessary adjustments.

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Bill	Summary
~ SB 728 (Hernandez)	Health Care Coverage: Risk Adjustment System: ACA Conformity Medi-
	Cal: Durable Medical Equipment Reimbursement
This bill was amended to	
remove the relevant	Prior to the most recent amendments, would have required the board of the
sections	California Health Benefit Exchange to work with the Office of Statewide Health
	Planning and Development, the Department of Insurance and the Department
	of Managed Health Care to develop a risk adjustment system for products sold
	in the Exchange and outside of the Exchange as required under the Affordable
	Care Act.

Knox-Keene Bills

The following list includes bills that would change the requirements of health care service plans under the Knox-Keene Health Care Service Plan Act of 1975. Staff will continue to track the progress of these bills and provide additional summary information as needed.

Bill	Mandated Service or Benefit
AB 137 (Portantino)	Mammography upon referral, regardless of age
AB 369 (Huffman)	Restrictions on health plan imposed step-therapy
AB 1000 (Perea)	Cost-sharing limitations on certain prescribed cancer drugs
AB 1800 (Ma)	ACA conformity: out-of-pocket limits on all covered benefits, including prescription drugs
SB 255 (Pavley)	Definition of mastectomy to include lumpectomy
SB 1538 (Simitian)	Mammograms: notice on breast density to be included in written summary report provided to patients
Knox-Keene Bills No Lon	ger Being Reported
	ine for policy committees to report bills [Joint Rule 61(b)(13)]
Bill	Summary
AB 154 (Beall)	Mental health services for non-SMI (severe mental illness) services and substance abuse disorders
AB 171 (Beall)	Screening, diagnosis and treatment, other than behavioral health treatment, of pervasive developmental disorder or autism

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